CABINET 23 JULY 2009

## CAPITAL MONITORING 2008/09 OUTTURN and 2009/10 BUDGET (Report by the Head of Financial Services)

#### 1. PURPOSE

1.1 This report highlights the outturn position for 2008/09 and the variations from the Capital Programme, approved in February 2008 and seeks approval to any adjustments required. It then adjusts the 2009/10 approved Capital Programme for deferrals and expected variations that are already forecast.

#### 2 OUTTURN 2008/09

2.1 The first table shows net spending brought forward from 2007/08 to 2008/09 was £0.231m less and carried forward from 2008/09 to 2009/10 was £1.389m less than budgeted. The gross timing changes are affected by significant delays in contributions from other bodies. The resulting increase in spending of £0.251m is explained in the second table.

| Timing Variations   | Gross<br>Budget       | External Contributions | Net<br>Budget         |
|---|-----------------------|------------------------|-----------------------|
| Budget (Approved February 2008) Planned 2008/09 spending                                | <b>£000</b><br>17.655 | <b>£000</b><br>1,483   | <b>£000</b><br>16,172 |
| Assumed schemes brought forward from 2007/08  | +1,300                | 0                      | +1,300                |
| Assumed deferrals to 2009/10  | -2,000                | 0                      | -2,000                |
| Approved Total Spending   | 16,955                | 1,483                  | 15,472                |
| Outturn   |                       |                        |                       |
| Actual 2008/09 planned spending   | 20,064                | 3,641                  | 16,423                |
| Brought forward from 2007/08  | +4,649                | +3,580                 | +1,069                |
| Actual deferrals to 2009/10 (Annex B)   | -4,751                | -4,140                 | -611                  |
| Actual Total Spending   | 19,962                | 3,081                  | 16,881                |
| Total Variation   | 3,007                 | 1,598                  | 1,409                 |
| Net timing variation (i.e. less deferral than budgeted) Net cost variations (see below) | 598<br>2,409          | -560<br>2,158          | 1,158<br>251          |

| Cost Variations                      | Gross<br>Budget | External<br>Contributions | Net<br>Budget |
|--------------------------------------|-----------------|---------------------------|---------------|
|                                      | £000            | £000                      | £000          |
| Additional Schemes (Annex A)         | 1,515           | 1,295                     | 220           |
| Cost Variations (Annex A)            | 477             | 819                       | -342          |
| Capital/Revenue Transfers (para 2.3) | 417             | 44                        | 373           |
| TOTAL COST VARIATIONS                | 2,409           | 2,158                     | 251           |

2.2 The table below shows how gross funding was financed. Capital Reserves are virtually depleted and future capital spending will now normally need to be funded from borrowing.

| Funding                           | £000   |
|-----------------------------------|--------|
| Gross Spending                    | 19,962 |
| External Grants and Contributions | -3,081 |
| Net Spending                      | 16,881 |
| FUNDING                           |        |
| Capital Reserves                  | 16,433 |
| Borrowing                         | 447    |
| Revenue                           | 1      |

- 2.3 There will be extra spending on the Creative Enterprise Centre in St Neots when the contract is finalised but investigations are ongoing to resolve issues with the Earth Tube and related land drainage problems. The full position will be reported once final costs are known.
- 2.4 The following table identifies specific items that were originally budgeted for as revenue but can legitimately be charged to capital. This increases the Council's financial flexibility over the coming years as it increases revenue reserves by £373k whilst reducing capital reserves by the same sum.

| Revenue/Capital Transfers                        | Gross<br>Budget | External<br>Contributions | Net<br>Budget |
|--|-----------------|---------------------------|---------------|
|  | £000            | £000                      | £000          |
| Extra Recycling Wheeled Bins                     | 87              | 8                         | 79            |
| St Ivo - Air Handling Unit                       | 43              | 28                        | 15            |
| Cricket Practice Bays                            | 16              | 8                         | 8             |
| Synthetic Pitch Lights                           | 18              | 0                         | 18            |
| Pool Filters                                     | 10              | 0                         | 10            |
| Huntingdon Leisure Centre – Fire Alarm Panel     | 20              | 0                         | 20            |
| Community Facilities Grants                      | -46             | 0                         | -46           |
| New Priory Park Pavilion                         | 12              | 0                         | 12            |
| Priory Park Paths                                | 25              | 0                         | 25            |
| Eastfield House Mezzanine Floor                  | 24              | 0                         | 24            |
| Commutation                                      | 43              | 0                         | 43            |
| Plan Printer                                     | 10              | 0                         | 10            |
| Voice and Data Infrastructure                    | 5               | 0                         | 5             |
| ICT for New Accommodation                        | 40              | 0                         | 40            |
| VOIP Data Switches                               | 46              | 0                         | 46            |
| Transportation Grant for Mini-Bus                | 15              | 0                         | 15            |
| Capital Salaries (Design/Business Analysts etc.) | 49              | 0                         | 49            |
| EXTRA CAPITAL PROVISION REQUIRED                 | 417             | 44                        | 373           |

| Reported previously            | 345 | 0  | 345 |
|--------------------------------|-----|----|-----|
| Further changes in this report | 72  | 44 | 28  |
| TOTAL                          | 417 | 44 | 373 |

2.4 The overall revenue impact of the variations outlined is to reduce revenue expenditure in 2008/09 but with small increases in future years, as shown below.

| Revenue Impact                    | 2008/<br>2009 | 2009/<br>2010 | 2010/<br>2011 | 2011/<br>2012 | 2012/<br>2013 |
|-----------------------------------|---------------|---------------|---------------|---------------|---------------|
|                                   | £000          | £000          | £000          | £000          | £000          |
| Timing Changes 2007/08 to 2008/09 | 5             |               |               |               |               |
| Cost Variations                   | -3            | -5            | -5            | -5            | -5            |
| Timing Changes 2008/09 to 2009/10 | 31            | 31            |               |               |               |
| Revenue/Capital Transfers         | -365          | 17            | 17            | 17            | 17            |
| TOTAL FORECAST VARIATION          | -332          | 43            | 12            | 12            | 12            |

N.B. Revenue impact is based on an assumed 4.5% cost of long term borrowing

### 3. MONITORING OF THE 2009/10 CAPITAL PROGRAMME

**3.1** The Budget approved in February 2009 started with £17.796m and forecast schemes brought forward of £0.7m and a similar sum carried forward to 2010/11. Subsequent adjustments are shown below:-

|  | 2009/10 Capital Expenditure |                           |               |
|--|-----------------------------|---------------------------|---------------|
| Capital Programme  | Gross<br>Budget             | External<br>Contributions | Net<br>Budget |
|  | £000                        | £000                      | £000          |
| Approved Total Budget (February 2009)                          | 23,187                      | 5,391                     | 17,796        |
| Less net transfer back to 2008/09                              | 2,154                       | 3,244                     | -1,090        |
|  | 25,341                      | 8,635                     | 16,706        |
| Forecast Cost Variations                                       |                             |                           |               |
| Huntingdon Leisure Centre Car Park Extension                   | -10                         | 0                         | -10           |
| Huntingdon Riverside and Marina                                | -566                        | 0                         | -566          |
| St Neots Leisure Centre Development (approved Cabinet June 18) | 1,101                       | 200                       | 901           |
|  | 525                         | 200                       | 325           |
| Forecast Timing Changes  |                             |                           |               |
| Delay in County Council Leisure Contribution to 2010/11        | 0                           | -672                      | 672           |
| St Ivo Leisure Centre Rifle Range Conversion to 2010/11        | -539                        | 0                         | -539          |
| St Ives Environmental Improvement                              | -401                        | 0                         | -401          |
|  | -940                        | -672                      | -268          |
| Capital from Revenue Variations                                |                             |                           |               |
| Forecast extra Revenue Staff to Capital                        | 104                         | 0                         | 104           |
| Capital Salaries overheads transferred to revenue              | -240                        | 0                         | -240          |
| Community Facilities Grants t/f to revenue (Cabinet 18 June)   | -20                         | 0                         | -20           |
|  | -156                        | 0                         | -156          |
| CURRENT FORECAST   | 24,770                      | 8,163                     | 16,607        |

3.2 The revenue impact of the variations to the original budget (approved in February 2009) is to increase the net revenue expenditure by £72k in 2009/10, but with significant reductions in the following years.

| Revenue Impact                              | 2009/<br>2010 | 2010/<br>2011 | 2011/<br>2012 | 2012/<br>2013 | 2013/<br>2014 |
|---|---------------|---------------|---------------|---------------|---------------|
|   | £000          | £000          | £000          | £000          | £000          |
| Timing Changes 2008/09 to 2009/10           | 25            |               |               |               |               |
| Cost Variations                             | 7             | 31            | 48            | 48            | 48            |
| Timing Changes 2009/10 to 2010/11           | -6            | -6            |               |               |               |
| Revenue/Capital Transfers                   | 152           | -7            | -7            | -7            | -7            |
| Hinchingbrooke Café revenue contribution    | -12           |               |               |               |               |
| St Neots Leisure Centre Development –       | -94           | -208          | -288          | -346          | -346          |
| forecast extra net Income                   |               |               |               |               |               |
| Forecast increase in provision for repaying |               | 7             | 36            | 36            | 36            |
| borrowing                                   |               |               |               |               |               |
| TOTAL FORECAST VARIATION                    | 72            | -183          | -211          | -269          | -269          |

N.B. Revenue impact is based on 4.5% cost of long term borrowing and additional provision for repaying borrowing on additional capital expenditure.

#### 4 RECOMMENDATIONS

**4.1** It is **RECOMMENDED** that Cabinet note the contents of this report.

#### **BACKGROUND PAPERS**

Capital programme and monitoring working papers. Previous Cabinet reports on capital expenditure.

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|  | 2008/09 Capital Expenditure |                        |               |  |
|--|-----------------------------|------------------------|---------------|--|
| Cost Variations  | Gross<br>Budget             | External Contributions | Net<br>Budget |  |
|  | £000                        | £000                   | £000          |  |
| New Bids – February 2009   |                             |                        |               |  |
| St Ivo L C – Football Improvements   | 250                         | 500                    | -250          |  |
| Sustainable Homes Retrofit   | 380                         | 0                      | 380           |  |
| Huntingdon West Development (HGF)  | 700                         | 700                    | 0             |  |
| St Neots Green Corridor (HGF)  | 95                          | 95                     | 0             |  |
| VOIP Data Switches   | 90                          | 0                      | 90            |  |
| Sub-total  | 1,515                       | 1,295                  | 220           |  |
| Variations   | 0.40                        | 005                    | 20            |  |
| Disabled Facilities Grants - Extra   | 243                         | 205                    | 38            |  |
| Repairs Assistance Grants - Saving   | -36                         | 3                      | -39           |  |
| Social Housing Grant   | 1,034                       | 1,034                  | 0             |  |
| Decent Homes Insulation Grant - Adjustment                                   | -43                         | -43                    | 0             |  |
| Headquarters Improvements - Adjustment                                       | -345                        | -345                   | 0             |  |
| Electronic Document Imaging in Planning                                      | -20                         | 0                      | -20           |  |
| Hinchingbrooke - Café Extension  | 12                          | 0                      | 12*           |  |
| Huntingdon Leisure Centre - Energy Saving                                    | 15                          | 0                      | 15            |  |
| St Ivo L C – Football Improvements – Adjustment                              | -402                        | -402                   | 0             |  |
| St Neots Leisure Centre – Bar/Kitchen/Creche Extension                       | -21                         | 0                      | -21<br>12     |  |
| Sawtry Leisure Centre – Fitness Equipment - Saving                           | -12                         | 0<br>60                | -12<br>111    |  |
| Creative Enterprise Centre, St Neots – Extra cost offset by some extra Grant | 171                         | 00                     | 111           |  |
| Health Centre Sapley Square  | 8                           | 0                      | 8             |  |
| Implementation of Car Parking Strategy - Saving                              | -29                         | 0                      | -29           |  |
| Huntingdon Skateboard Park   | 38                          | 38                     | 0             |  |
| Small Scale Environmental Improvements District Wide                         | -10                         | -10                    | 0             |  |
| Environmental Improvements – Minor Variations                                | 4                           | -3                     | 7             |  |
| Huntingdon West Development (HGF) - Adjustment                               | 67                          | 67                     | 0             |  |
| Play Equipment & Safety Surface Renewal – Adjustment                         | 158                         | 158                    | 0             |  |
| Activity Parks – Adjustment  | 41                          | 41                     | 0             |  |
| Bus Shelter Provision - Adjustment   | 10                          | 10                     | 0             |  |
| Safe Cycle Routes - Adjustment   | 21                          | 21                     | 0             |  |
| Other Minor Variations   | -11                         | -15                    | 4             |  |
| VAT – Partial Exemption  | -184                        | 0                      | -184          |  |
| Overheads reduction to Capital Salaries                                      | -232                        | 0                      | -232          |  |
| Sub-total  | 477                         | 819                    | -342          |  |
| Total Cost Variations  | 1,992                       | 2,114                  | -122          |  |
|  |                             |                        |               |  |
| Reported previously  | 1,257                       | 1,194                  | 63            |  |
| Reported for the first time  | 735                         | 920                    | -185          |  |
| TOTAL  | 1,992                       | 2,114                  | -122          |  |

| TOTAL                       | 1,992 | 2,114 | -122 |
|-----------------------------|-------|-------|------|
| Reported for the first time | 735   | 920   | -185 |
| Reported previously         | 1,237 | 1,194 | 03   |

| New item this time       |  |
|--------------------------|--|
| Adjusted value this time |  |

<sup>\* £12</sup>k revenue to be given up in 2009/10 to fund equipment included in the contract

# ANNEX B

| Timing Changes                                       | 2008/           | 2008/09 Capital Expenditure |               |               |  |
|--|-----------------|-----------------------------|---------------|---------------|--|
|  | Gross<br>Budget | External<br>Contributions   | Net<br>Budget | Net<br>Budget |  |
|  | £000            | £000                        | £000          | £000          |  |
| Stray Dog Kennels                                    | -15             | 0                           | -15           | 0             |  |
| Small Scale Environmental Improvements District Wide | 29              | 8                           | 21            | -21           |  |
| St Ives Town Centre Environmental Imps – Phase 2     | 47              | 0                           | 47            | -47           |  |
| Village Residential Areas Environmental Improvements | -20             | 0                           | -20           | 20            |  |
| St Neots and Eynesbury Environmental Improvements    | -90             | 0                           | -90           | 90            |  |
| Environment Strategy Funding                         | -19             | 0                           | -19           | 19            |  |
| Sustainable Homes Retrofit                           | -162            | 0                           | -162          | 162           |  |
| New Public Conveniences                              | -208            | 0                           | -208          | -5            |  |
| Social Housing Grant                                 | -1,344          | 0                           | -1,344        | 73            |  |
| Decent Homes Insulation Grants                       | -164            | -164                        | 0             | 0             |  |
| Mobile Home Park                                     | 0               | -168                        | 168           | 0             |  |
| Crime and Disorder – Lighting Improvements           | -21             | 0                           | -21           | 21            |  |
| CCTV – Camera Replacements                           | -14             | 0                           | -14           | 14            |  |
| CCTV – Extension of Coverage                         | -5              | 0                           | -5            | 5             |  |
| Ramsey – Community Information Project Refurbishment | -11             | 0                           | -11           | 0             |  |
| Huntingdon Town Centre Developments                  | -6              | 0                           | -6            | 6             |  |
| Huntingdon West Development (HGF)                    | -500            | -500                        | 0             | 0             |  |
| Town Centre Developments                             | -21             | 0                           | -21           | 21            |  |
| Ramsey Rural Renewal                                 | -59             | 3                           | -62           | 11            |  |
| New Industrial Units                                 | -492            | 0                           | -492          | 2             |  |
| Industrial Estates Repairs                           | -25             | 0                           | -25           | -5            |  |
| Heart of Oxmoor                                      | -87             | -1,829                      | 1,742         | -1,442        |  |
| Community Facilities Grants                          | 73              | 0                           | 73            | -73           |  |
| Huntingdon LC - Development                          | 285             | 0                           | 285           | 0             |  |
| Huntingdon LC -Car Park Extension                    | 5               | 0                           | 5             | -5            |  |
| St Ivo L C – Football Improvements                   | -693            | -1,000                      | 307           | -263          |  |
| St Neots L C – Development                           | 66              | 0                           | 66            | -66           |  |
| Leisure Centres Future Maintenance                   | -1,112          | -340                        | -772          | -309          |  |
| Leisure Centre – CCTV Improvements                   | -35             | 0                           | -35           | 20            |  |
| Play Equipment & Safety Surface Renewal              | -73             | Ö                           | -73           | 73            |  |
| Huntingdon Riverside Improvements                    | -182            | 0                           | -182          | 40            |  |
| Huntingdon Marina Improvements                       | -62             | Ő                           | -62           | 8             |  |
| Printing Equipment                                   | -308            | 0                           | -308          | 0             |  |
| Headquarters   | 2,713           | 0                           | 2,713         | -417          |  |
| Multi-Functional Devices                             | -36             | 0                           | -36           | 36            |  |
| Document Centre Equipment                            | -22             | 0                           | -22           | 22            |  |
| Corporate EDM  | -177            | 0                           | -177          | 48            |  |
| Customer First/Working Smarter                       | -206            | 0                           | -206          | 57            |  |
| Voice and Data Infrastructure                        | 25              | 0                           | 25            | 37            |  |
| ICT for New Accommodation                            | -48             | Ö                           | -48           | 48            |  |
| VOIP Data Switches                                   | -2              | 0                           | -2            | 2             |  |
| Resourcelink – Recruitment Module                    | -10             | 0                           | -10           | 10            |  |
| Government Connect                                   | 12              | 0                           | 12            | -12           |  |
| Wireless Working – Housing Benefits                  | -64             | 0                           | -64           | 64            |  |
| Building Control – Public Access System              | -33             | 0                           | -33           | 3             |  |
| Dullaling Control - Labile Access Cystem             | -00             | U                           | -00           | J             |  |

| Timing Changes (cont.)             | 2008/09 Capital Expenditure |                           |               | C/F to 2009/10** |
|------------------------------------|-----------------------------|---------------------------|---------------|------------------|
|                                    | Gross<br>Budget             | External<br>Contributions | Net<br>Budget | Net<br>Budget    |
| Vehicle Replacements               | -171                        | 0                         | -171          | 171              |
| Local Transport Plan               | -66                         | 0                         | -66           | 66               |
| Huntingdon Bus Station             | -459                        | -150                      | -309          | 22               |
| Bus Shelter Provision              | 35                          | 0                         | 35            | -35              |
| Car Park Repairs                   | -15                         | 0                         | -15           | 15               |
| Accessibility Improvements & Signs | -18                         | 0                         | -18           | 18               |
| Safe Cycle Routes                  | -285                        | 0                         | -285          | 285              |
| Huntingdon Transport Strategy      | 17                          | 0                         | 17            | -17              |
| St Ives Transport Strategy         | -138                        | 0                         | -138          | 138              |
| Ramsey Transport Strategy          | -40                         | 0                         | -40           | -2               |
| St Neots Pedestrian Bridges        | -537                        | 0                         | -537          | 2                |
| Railway Station Improvements       | -3                          | 0                         | -3            | 0                |
| Total Deferrals                    | -4,751                      | -4,140                    | -611          | -1,090           |

| Reported previously         | -4,205 | -3,680 | -525 |
|-----------------------------|--------|--------|------|
| Reported for the first time | -546   | -460   | -86  |
| TOTAL                       | -4,751 | -4,140 | -611 |

| New item this time       |  |
|--------------------------|--|
| Adjusted value this time |  |

#### Note \*\*

In February a new MTP was approved which assumed a significant level of deferral of spending from 2008/09 to 2009/10. Based on this new position the adjustment needed is effectively a bringing forward of £1.090m from 2009/10 to 2008/09.